REQUESTORY AUTH.

BellSouth Telecommunications, Inc.

333 Commerce Street **Suite 2101** Nashville, TN 37201-3300

joelle.phillips@bellsouth.com

doelle J. Phillips

EXECUTIVE SEOR 615 214 76311

December 18, 2001

VIA HAND DELIVERY

Mr. David Waddell, Executive Secretary Tennessee Regulatory Authority 460 James Robertson Parkway Nashville, Tennessee 37243

Re:

Petition for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration Relating to Hendersonville Medical Center Docket No. 01-01129

Dear Mr. Waddell:

Enclosed are the original and thirteen copies of BellSouth Telecommunications, Inc.'s Petition for Expedited Review of Central Office Code Denial.

. Cordially,

no from the

Enclosure

JP/jej

BEFORE THE TENNESSEE REGULATORY AUTHORITY
Nashville, Tennessee

In Re:

Petition for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration Relating to Hendersonville Medical Center

Docket No. 01-01129

Filed: December 18, 2001

PETITION FOR EXPEDITED REVIEW OF CENTRAL OFFICE CODE DENIAL

BellSouth Telecommunications, Inc. ("BellSouth"), pursuant to rules adopted by the FCC for challenging determinations of the North American Numbering Plan Administrator ("NANPA"), petitions the Tennessee Regulatory Authority (the "Authority") for an expedited review of NANPA's denial of BellSouth's application for use of central office code numbering resources in the 615 area code.

BellSouth respectfully shows the Authority as follows:

1. BellSouth is a telecommunications public utility regulated by the Authority providing intraLATA, local exchange telecommunications services in the Hendersonville Rate Center.

2. NANPA is an independent non-governmental entity that is responsible for administering and managing the North American Numbering Plan ("NANP"). See C.F.R. § 52.13(a), (b).

3. On March 31, 2000, the Federal Communications Commission issued a Report and Order and Further Notice of Proposed Rule Making relating to numbering resource optimization ("FCC 00-104" or the "March Order"). On December 29, 2000, the FCC issued its Second Report and Order, Order on Reconsideration in CC Docket No. 96-98 and CC Docket No. 99-200, and Second Further Notice of Proposed Rulemaking in CC Docket No. 99-200

("FCC 00-429" or the "December Order"). These FCC orders addressed issues and strategies relating to the efficient use of numbering resources.

- 4. In FCC 00-104 and FCC 00-429, the FCC announced rules and sought comments in an effort to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of existing telephone numbers and to slow further exhaustion of existing numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring carriers to report rate center based utilization data to NANPA. The FCC further required that to qualify for access to new numbering resources, applicants must establish that existing inventory within the applicant's rate center will be exhausted within six months of the application. Prior to this ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within six months of the code application in order for a code to be assigned.
- 6. This shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order ¶105. BellSouth has sought reconsideration of the above-described MTE rule before the FCC on two separate occasions. The most recent petition for reconsideration was filed on March 12, 2001 and has yet to be addressed by the FCC.
- 7. On or about November 29, 2001, BellSouth submitted a Central Office Code (NXX) Assignment Request Part 1, and the CO Code Assignment Months to Exhaust Certification Worksheet, to NANPA to be assigned an NXX code necessary to meet the demands

of its customer, Hendersonville Medical Center. The request and worksheet are attached hereto as Exhibits "A" and "B" respectively.

- 8. The code assignment request was for a growth code in the 615 NPA area code, in response to Hendersonville Medical Center's request for an additional block of 200 Direct Inward Dial ("DID") numbers and the ability to avoid assignment of those DID numbers in four specific thousands groups within that NXX code. Hendersonville Medical Center cited its need to accommodate increased telephone calls to its facility due to a major expansion as its basis for this request. However, BellSouth did not have sufficient number resources available within its inventory in the Hendersonville Rate Center, and, accordingly, BellSouth was unable to provide Hendersonville Medical Center with sufficient numbers to meet its needs. For this reason, BellSouth sought the numbering resources as noted above.
- 9. BellSouth completed the applications in accordance with NANPA's Central Office Code (NXX) Assignment Guidelines and completed the necessary Months to Exhaust Certification Worksheet required by NANPA.
- 10. At the time of the code request, the Hendersonville rate center had an MTE of approximately 12.39 months.
- 11. Despite the fact that BellSouth's Hendersonville rate center may not exhaust for 12.39 months, BellSouth is unable to provide the requested service through its switch that serves Hendersonville Medical Center within the Hendersonville rate center. This is because the individual switch that serves this customer within the Hendersonville rate center does not have sufficient number resources to meet the customer's request.
- 12. On or about December 12, 2001, NANPA's Central Office Code Administration denied the code assignment request on the grounds that BellSouth had not met the rate center based months-to-exhaust criteria now set forth in the Central Office Code (NXX) Guidelines,

notwithstanding the fact that BellSouth does not have the numbering resources needed to satisfy its customers' demands in the switch at issue. That decision is attached hereto as Exhibit "C."

- 13. BellSouth's inability to provide this large business customer with the requested numbers within the same NXX prevents BellSouth from providing the quality of service this customer desires and expects, and thereby prevents Hendersonville Medical Center from providing its customers with the quality of service that it wishes. (Correspondence from Hendersonville Medical Center is attached as Exhibit "D").
- 14. The 615 NPA is currently in jeopardy status, which limits the assignment of new central office codes within this NPA to 10 per month. As of October 31, 2001, 191 codes were available for assignment. However, code requests during the past six months have averaged three codes per month, and demand during calendar year 2001 has only averaged 2.3 codes per month. Further, according to NANPA, based on the 2001 NRUF and NPA Exhaust Analysis December 6, 2001 Update, the projected exhaust date of the 615 NPA is the 1st Quarter, 2005. Therefore, granting BellSouth's request for numbering resources would not materially impact exhaustion of available numbers in the 615 NPA.
- 15. Both FCC 00-104 and NANPA's Central Office Code (NXX) Guidelines provide that state regulatory authorities have the power and authority to review NANPA's decision to deny a request for numbering resources. *See* FCC 00-104, Appendix A, Final Rules, § 52.15(g) (3) (iv) ("The carrier may challenge the NANPA's decision to the appropriate state regulatory commission"); NANPA Central Office Code (NXX) Guidelines § 13.0 ("Appeals may include but are not limited to one or more of the following options: . . . C. The CO Code Administrator(s) and code holders/applicants may pursue the disagreement with the appropriate governmental/regulatory body").

- 16. The TRA has recognized its jurisdiction and authority to review NANPA denials and to order the release of numbering resources to meet specific customer needs. The TRA has ordered NANPA to provide BellSouth with numbering resources to meet the service requirements of the University of Tennessee, even though BellSouth had been unable to satisfy the required months-to-exhaust criteria. Petition for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration Relating to University of Tennessee Chattanooga (approved by the Directors on November 20, 2001 by a vote of 3-0) (see correspondence from TRA Executive Secretary, dated November 29, 2001, attached as Exhibit "E").
- Similarly, state regulatory agencies in both North Carolina and Florida also have 17. recognized their jurisdiction and authority to review NANPA denials and to order the release of numbering resources to meet specific customer needs. The North Carolina Utilities Commission has ordered NANPA to provide BellSouth numbering resources needed to meet the service requirements of Guilford County Government and Corning, Inc., even though BellSouth had been unable to satisfy the required months-to-exhaust criteria. See In the Matter of Petition of BellSouth Telecommunications, Inc. for Review of NANPA Denial of Application for Numbering Resources, Docket No. P-55, Sub 1268, Order Ruling on the BellSouth Petition (attached as Exhibit "F"). Similarly, on May 1, 2001, the Florida Public Service Commission voted to accept the recommendation of its staff that NANPA should be ordered to release numbering resources to BellSouth in order to enable BellSouth to meet the needs of a customer requesting 2500 numbers, even though BellSouth could not satisfy the months-to-exhaust criteria. See Staff Recommendation Re: Docket No. 010309-TL - Petition by BellSouth Telecommunications, Inc. for an Expedited Review of the NANPA Denial of a Central Office Code for the Orlando Magnolia Switch (attached as Exhibit "G").

- 18. The Authority, and not the FCC, is the most appropriate body to address this appeal. As noted above, the Authority has been granted jurisdiction to hear appeals from NANPA's decisions regarding numbering resources. Any jurisdiction of the FCC to do the same is merely concurrent with the jurisdiction of the Authority. BellSouth believes that the Authority can more quickly address the numbering problem facing Hendersonville Medical Center and BellSouth, and, because time is of the essence to the customer, BellSouth believes it is appropriate to pursue this matter in the forum that can most quickly address the issue.
- 19. Under earlier months-to-exhaust procedures used by NANPA, waivers or exceptions were granted where customer hardships could be demonstrated or where the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NANPA looks at the number of months-to-exhaust for the entire rate center without any exceptions. The current process for review is arbitrary and results in decisions contrary to the public interest and decisions that do not necessarily preserve the efficient use of telephone numbers or postpone dates of exhaust. Moreover, the denial of sufficient numbering resources to BellSouth to meet Hendersonville Medical Center's request is inconsistent with the FCC's position that "[u]nder no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of their choice for want of numbering resources." FCC 00-429 at ¶ 61. By refusing to grant numbering resources sufficient to meet Hendersonville Medical Center's needs, the NANPA is preventing Hendersonville Medical Center from obtaining the service of its choice from its carrier of choice, BellSouth.
- 20. Notwithstanding customer need for a specific numbering arrangement, BellSouth's analysis indicates that BellSouth will be unable to meet the six months-to-exhaust threshold at the rate center level in time to obtain adequate numbering resources to serve this

customer absent relief from the Authority. This situation will result in BellSouth's inability to respond to its customer's needs for specific numbering resources.

CONCLUSION

For the reasons articulated above, BellSouth respectfully urges the Authority to direct the NANPA to provide the requested numbers to BellSouth to enable BellSouth to meet the specific requirements of Hendersonville Medical Center in order that Hendersonville Medical Center may receive the service of its choice from the provider of its choice to meet its telecommunications needs.

WHEREFORE, BellSouth requests:

- 1. The Authority review the decision of the NANPA to deny BellSouth's request for additional numbering resources; and
- 2. The Authority direct the NANPA to provide numbers to BellSouth to meet the specific requirements of Hendersonville Medical Center in the Hendersonville rate center within the 615 NPA.

Respectfully submitted,

BELLSOUTH TELECOMMUNICATIONS, INC.

Guy M. Hicks

Joelle Phillips

333 Commerce Street, Suite 2101

Nashville, Tennessee 37201-3300

(615) 214-6311

CERTIFICATE OF SERVICE

I hereby certify that on December 18, 2001, a copy of the foregoing document was served on the parties of record, via the method indicated:

	Hand
7	U.S. Mail
1	Facsimile
Ī	Overnight Mail
	Electronic Mail

Ms. Cheryl Dixon Senior Code Administrator North American Numbering Plan Adminstration 1800 Sutter Street, Suite 570 Concord, California 94520



EXHIBIT "A"

Central Office Code (NXX) Assignment Request - Part1 June 19, 2000

Code Request Tracking Number: 615-134417

Type of Application: Change Delete 1.1 Contact Information: Code Applicant. Company/Entity Name: BELLSOUTH TELECOMM INC DBA SOUTH CENTRAL BELL TEL Headquarters Address: 675 WEST PEACHTREE STREET Headquarter City, State, Zip: ATLANTA Ga 30375 Contact Name: BARBARA BROWN Address: 3825 ACWORTH DUE WEST ROAD City, State, Zip: ACWORTH GA 30101 Phone: 770-966-0868 FAX: 770-966-9813 E-Mail: Barbara Brown@bridge.bellsouth.com Code Administrator 2 Name: Terah Adger Address: 1800 Sutter Street City, State, Zip: Concord CA 94520 Phone: 9253638705 Fax: 9253638714 1.2: OCN:3 NXX: LATA: Parent Company's OCN(s): 9419 470 9419 Switching Identification (Switching Entity/POI):4 HDVLTNMADSO Locality/City/Wire Center: Rate Center: 1 HENDERSNVL HENDERSONVILLE Homing Tandem Operating Co.: Homing Tandem CLLI: NSVLTNMT84T BELLSOUTH **TELECOMMUNICATIONS** NEW CODE TO PROVIDE BLOCKS OF DID Additional Information: NUMBERS 1.3 Dates: Date of Application: November 29, 2001 Requested Effective Date: 8.9 February 1. 2002

1.4 Type of company/entity requesting the code:

a) RBOC (LEC, IC, CMRS,	Other)		
b) Type of Service:	_	Other (e.g., Cellular -	Type 2)
c) Code Assignment Proference (
d) Codes that are undesirable, if a	-	NO 0XX 7XX 8XX 9X	X_
e) Please Explain Type of Change	.		
1.5 Type of Request (Initial, Grow			
If an initial code, attach (1) evider within 60 days,	nce of certification and (2) proof of ability to place	code in service
If a growth code, attach months to	o exhaust worksheet.		
Pool Indicator: 10 No			
Change/Disconnect List:			
1.6 NPA Jeopardy Criteria Apply:	Yet: x No:		
1.7 Code Request for new service	(Explain):		
1.8 Part 2 is attached 1	Part 2 is not attached	Yes for RDBS & B	KIDS ^{11,12}
best of my knowledge and that t Office Code (NXX) Assignment (http://www.atis.org/atis/clc/inc/	Guidelines posted to th Incdocs.htm) as of the	e ATIS Web Site late of this application ¹³	
BARBARA BROWN	CODE ADMINIS		ember 29, 2001
Signature of Code Applicant ¹⁴	Title	Date	
1. Identify type and reason			
& A list of the current of completing this form is available	ode Administrator(s	, who can provide ass from NANPA.	istance in
1. Operating Company Number	r (OCN) assignments	must uniquely identi	fy the
applicant. Relative to CO (
NECA (973-884-8355) to be as	saighed a Company Co	de(s). Since multip	le OCNa and/or
Company Codes may be associated assignment should direct que	eted with a given co estions recording as	mpany, companies with propriets OCN usage (prior to the Traffic
Routing Administration (TRA)	on 732-699-6700.		
This is an eleven-charge entity for the purpose of re LANGUAGE Location Identifica	outing calls. This	is the eleven-charact	ter COMMON
3. Rate Center name must b			
6. Applies to any code app			
Telephon. Network via a tar 2. This is an eleven-chara	cter descriptor pro-	rided by the owning e	
purpose of routing calls. The switching entity/POI. And is			
B. Code applicants should			

arrangements and facilities need to be in place prior to activation of a code. Such arrangements are outside the scope of these guidelines.

- 2. Requests for code assignment should not be made more than six months prior to the requested effective date.
- 10. The Pool Administrator will indicate if the NXX being requested will be used for thousands block number pooling.
- Applicant is not required to submit Part 2 of the code request form if it is doing its own ADMS and BRIDS entries, or if the applicant has arranged for a third party to input the Part 2 forms data on its behalf.
- 12. WARNING! It is the code applicant's responsibility to arrange input of Part 2 information into RDBS and BRIDS. The 45 calendar day nationwide minimum interval cut-over for RDBS and BRIDS will not begin until input into RDBS and BRIDS has been completed.
- 13: An incomplete form may result in delays in processing this request.
- 13. If application is submitted electronically, applicant must also fax form with signature to establish a "signature on file". All subsequent applications then assume "signature on file" (i.e., no fax required unless contact name for the request is different than "signature on file".)

EXHIBIT "B"

Months To Exhaust Certification Worksheet - TN Level¹

(Workshoet to be used for Requests for Additional Codes for Growth)

Code Request Tracking Number: 618-134417

	ate: <u>Novem</u> 001	ber 29.		Company/Entity Name:				BELLSOUTH TELECOMM INC DBA SOUTH						
\$1	witching Entity HDVLTNMA							R	ate Cen	ter:]	ENDI	RSNV	L_	
T	otal Number of	NXX	: <u> </u>	-										
Si	gnature of Au	horized	Ropre	sentativ	c of Co	de App	licant:	Barb	ara H.	Brown	· · · · · · · · · · · · · · · · · · ·			
	tle: <u>Code</u> iministrator		Tel	lephone	No.: _	<i>7</i> 70-9	<u>66-086</u>	8_ F	AX No.	: <u>77</u> 9	-966-9	813		
A.	Telephone No	7): 3 imbera	(TNs) .	Availabi	le For A	\ssignn	ient							
	•							Month	Month #8	Month #9	Month #10	Month	Month #12	
В.	Previous 6-month growth history4:	64	173	863	165	12	256							
C,	Forecast - Next months 1-12 ⁵ :	256	256	556	256	255	<u>256</u>	256	256	256	256	256	256	
	Average Mon							306.0				:		
E.	Months to Ex	chaust ⁶		lephon	Numb Avera	ers (Ti ge Mot	Va) Avi	<u>illablo f</u> rowth F	or Assi	enment)	<u>(A)</u>	= 12	399	
F.	Utilization Le	vel ^I –	Total N	Teleph lumberi	one Nu	mbers (TNs) A	usigne icant's l	1 Invento	_{гу} Х 10	00 – .	83.0	_%	
Е×	planation:				,									
	- .													

- A copy of this worksheet is required to be submitted to the Gode Administrator; for sudit purposes, it must be in the applicant's files.
- 2 Report on all resources served by the switching entity/FOI for the requested geographic area. For example, the geographic area could be the rate area, that portion of a rate area served by the switching entity/FOI, or that portion of a rate area served by a particular NPA code.
- 3 perinitions of terms may be found in the Glossary section of the Central Office Code (NXX) Assignment Guidelines.
- 1 Net change in TNS no longer available for assignment in each previous month, starting with the most distant month as Nonth \$1, and Nonth \$6 as the current month.
- Personal of The needed in each following month, starting with the most recent month as Month #1. In a jacpardy situation, only 6 months growth projection is required.
- To be assigned an additional co code (NEK) for growth, "Months to Exhaust" must be less than or equal to 12 months. (FCC 00-104, \$ 52.15 (g) (3) (iii)).
- Newly acquired numbers (see glossary) may be excluded from the utilization calculation (FGC 00-104, § 52.15 (g) (2) (ii)).

EXHIBIT "C"

Cobb, Judy C

terah.adger@NeuStar.com From:

Brown, Barbara To:

Phyllis.Moore@bellsouth.com; Rena.Wilkie@bellsouth.com; Diane.Schott@bellsouth.com; Cc:

terah.adger@NeuStar.com; part3@NeuStar.com

Subject: Part 3 Response for Tracking #: 615-134417

Central Office Code (NXX) Assignment Request - Part3 Effective May 18, 1998

Code Request Tracking Number: 615-134417

Administrator's Response/Confirmation

Date of Receipt: November 29, 2001 Date of Application: November 29, 2001

Effective Date: Date of Response: December 12, 2001

Company/Entity Name: BELLSOUTH TELECOMM INC DBA SOUTH CENTRAL BELL TEL

Code Administrator Contact Information:

Terah Adger Phone: 9253638705

Signature of Code Administrator Fax: 9253638714 Terah Adger

Name (print)

Date of NXX Code Assignment: Code Assigned:

NPA: 615

a. Switch Identification (Switching Entity/POI): HDVLTNMADSO Rate Center: HENDERSNVL

- b. The Code Administrator is , is not X responsible for inputting Part 2 information into RDBS and BRIDS.
- c. Routing and Rating information complete: Yes No X Additional RDBS and BRIDS information necessary as follows: No
- d. To be published in the LERG and TMP by Additional RDBS and BRIDS information needs to be received by the code administrator no later than

Date of Reservation: Code Reserved:

Your code will be honored until

Switch Identification (Switching Entity / POI):

Form incomplete Additional information required in the following section(s):

Form complete, code request denied X

1) Months to exhaust exceeds 6.0 months 2) Outside of lottery submission period Explanation:

Assignment activity suspended by the administrator

Explanation:

Further Action:

NPA in jeopardy: Yes X No X If yes, refer to Section 7 of the assignment guidelines.

Change/Disconnect List:

Remarks:

OCN 9419- According to the Central Office Code Assignment Guidelines, Section 4.2.1, code holders requesting growth codes must demonstrate that existing codes within the rate center will exhaust within 6.0 months(12.39 MONTH'S REPORTED ON MTE). In addition, according to the Jeopardy Guidelines for this NPA, a code request must be received during the lottery submission period, which is 4TH-14TH business days of the month. Requests submitted outside of the lottery submission period are denied and must be resubmitted for the following months lottery. If you are in disagreement with the disposition of this code request, please refer to the Central Office Code (NXX) Assignment Guidelines for the appeals process.

EXHIBIT "D"

Medical Center

TRI STAR HEALTH SYSTEM.

December 6, 2001

Teresa Lanham
BellSouth Business
333 Commerce St
24th Flr
Nashville, TN 37201

Dear Teresa:

This letter is to request an additional 200 Direct-Inward-Dial (DID) numbers for the Hendersonville Medical Center. These numbers are needed to accommodate increased telephone calls to our facility which is in the process of a major expansion. We need these numbers to be in service by 03/01/02

Because of our existing 4-digit internal dialing arrangement, these additional DID numbers cannot include a 0, 7, 8 or 9 in the fourth digit of the telephone number (i.e., NXX-0XXX, NXX-7XXX, NXX-8XXX, or NXX-9XXX).

Please keep us advised on the status of this request.

Sincerely,

Ken Gregory

Director, Physical Plant

Hendersonville Medical Center

EXHIBIT "E"

TENNESSEE REGULATORY AUTHORITY

Sara Kyle, Chairman Lynn Greer, Director Melvin Malone, Director

460 James Robertson Parkway Nashville, Tennessee 37243-0505

November 29, 2001

Ms. Cheryl Dixon Senior Code Administrator 1800 Sutter Street Suite: 570 Concord, CA 94520

RE: Denial of BellSouth's Central Office Code ("NXX") Assignment Request.

Dear Ms. Dixon:

On November 1, 2001, BellSouth Petitioned the Tennessee Regulatory Authority ("TRA") for Expedited Review of Growth Code Denial by the North American Numbering Plan Administration ("NANPA"), Docket No. 01-00957. specifically requested the overturn of NANPA's denial, and order the issue of one growth code ("NXX") for the Chattanooga rate center in the 423 NPA.

BellSouth stated they requested a growth code in the 423 NPA in response to a request received from a customer, the University of Tennessee, Chattanooga ("UTC"), as they did not have sufficient numbering resources available to meet the customer's needs. BellSouth's also stated that the Chattanooga Rate Center's Months to Exhaust ("MTE") calculation was 31.88 months.

The TRA Staff ("Staff") verified that the MTE requirement six months cannot be met. Staff also verified that the Chattanooga rate center is a multiple switch rate center, and that the MTE has to be calculated on a rate center level rather than at switch level. Staff is also satisfied with the validity of UTC's request. In that the 423 NPA has a projected exhaust date for the 4th Quarter of 2004, and the current demands in the 423 NPA is 2.5 NXXs per month, it is unlikely that the assignment of one (1) NXX will have a material effect on the projected exhaust of the 423 NPA.

On November 20, 2001, the Directors of the Tennessee Regulatory Authority approved BellSouth's petition, and ordered the NANPA to issue BellSouth one growth code in the 423 NPA. The TRA Order will be provided once it is administratively processed.

Sincerely. K Dl Waldell

K. David Waddell Executive Secretary

CC: Brent Struthers, NeuStar

Telephone (615) 741-2904, Toll-Free 1-800-342-8359, Facsimile (615) 741-8953 www.state.tn.us/tre And Bridge Control EXHIBIT "F"

STATE OF NORTH CAROLINA UTILITIES COMMISSION RALEIGH

DOCKET NO. P-55, SUB 1268

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

In the Matter of
Petition of BellSouth Telecommunications, Inc.,)
for Review of NANPA Denial of Application
for Numbering Resources

ORDER RULING ON THE
BELLSOUTH PETITION

ORDER RULING ON THE
BELLSOUTH PETITION

BY THE COMMISSION: On March 6, 2001, BellSouth Telecommunication, Inc. (BellSouth) requested that the Commission review the North American Numbering Plan Administrator's (NANPA) decision denying the reservation of two central office codes (NXXs) in the 910 and 836 Numbering Plan Areas (NPAs). Reservation of one NXX was requested for Guilford County Government and one NXX was requested for Corning, Inc., from NANPA.

NANPA, in reaching its decision to deny the numbering resources, stated that BellSouth's Month-to-Exhaust worksheet shows that BellSouth has more than a six month supply of numbering resources in the two central offices which would be providing services to these customers, respectively. However, BellSouth stated that it does not have in its inventory 10,000 sequential numbers (i.e., one NXX) in each NPA available to meet the service requirement for these two customers.

There were no comments filed on this matter before the Commission.

WHEREUPON, the Commission now reaches the following

CONCLUSIONS

After careful consideration, the Commission concludes that NeuStar, Inc., as NANPA, should provide BellSouth the numbering resources needed to meet the needs of Guilford County Government and Corning, Inc. The Commission notes that BellSouth, as a telecommunications service provider, should be allowed to meet its specific customer requirements. Furthermore, the reservations of numbering resources in this instance represent identifiable and known market requirements. The Commission also recognizes that NANPA in reaching its decision must recognize and use industry guidelines to ensure consistent decision-making among all industry participants.

IT IS, THEREFORE, ORDERED as follows:

1. That NANPA shall provide BellSouth the numbering resources it needs to meet the service requirements for Guilford County Government and Corning, Inc.

- 2. That the numbering resources assigned by BellSouth to Guilford County Government and Corning, Inc., shall be done in a sequential numbering manner to optimize these resources.
- 3. That these numbering resources shall be subject to reclamation if not used within the allowable reservation period according to industry guidelines.

ISSUED BY ORDER OF THE COMMISSION.

This the 10th day of April, 2001.

NORTH CAROLINA UTILITIES COMMISSION
Lenwa A. Kigpen

Geneva S. Thigpen, Chief Clerk

dh040901.02

EXHIBIT "G"

WARNING:

Changes in appearance and in display of formulas, tables, and text may have occurred during translation of this document into an electronic medium. This HTML document may not be an accurate version of the official document and should not be relied on.

For an official paper copy, contact the Florida Public ServiceCommission at contact@psc.state.fl.us or call (850) 413-6770. There may be a charge for the copy.

BEFORE THE FLORIDA PUBLIC SERVICE

COMMISSION

DOCKET NO. 010309-TL In re: Petition for expedited ORDER NO. PSC-01-1146-PAA-TL review of North American Plan Administration's (NANPA) denial ISSUED: May 21, 2001 of application for use of central office code numbering resources or NXX codes in Orlando Magnolia switch by BellSouth Telecommunications, Inc.

The following Commissioners participated in the disposition of this matter:

E. LEON JACOBS, JR., Chairman J. TERRY DEASON LILA A. JABER BRAULIO L. BAEZ MICHAEL A. PALECKI

NOTICE OF PROPOSED AGENCY ACTION ORDER DIRECTING NANPA TO PROVIDE BELLSOUTH WITH A GROWTH CODE FOR THE ORLDFLMADS1 SWITCH

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code.

BACKGROUND

On January 24, 2001, BellSouth Telecommunications, Inc. (BellSouth) submitted an application to the North American Numbering Plan Administrator (NANPA) for a central office (NXX) code for the ORLDFLMADS1 switch in the Orlando rate center. The code request was made to fulfill a request made by a specific customer who is in need of 2,500 consecutive Direct Inward Dialing (DID) numbers in an NXX with a four as the last digit (NX4).

The Orlando rate center consists of six central offices and seven switches [(Azalea Park (ORLDFLAPDS0), Colonial (ORLDFLCLDS0), Magnolia (ORLDFLMADS1 and ORLDFLMA42E), Pinecastle (ORLDFLPCDS0), Pinehills (ORLDFLMADS0), and Sand Lake (ORLDFLSADS0)]. On February 6, 2001, NANPA denied BellSouth's request for a NXX code for the ORLFLMADS1 switch because BellSouth had not met the rate center months-to-exhaust (MTE) criteria currently required to obtain a growth code. On March 9, 2001, BellSouth filed a petition for expedited review of NANPA's denial of its application.

We are vested with jurisdiction pursuant to Sections 364.01 and 364.16(4), Florida Statutes, and 47

ANALYSIS

As mentioned above, BellSouth submitted an application to the NANPA for a NXX code for the ORLFLMADS1 switch in the Orlando rate center and was denied because BellSouth had not met the rate center MTE criteria currently required to obtain a growth code. Subsequently, BellSouth submitted a Petition to us for expedite review of NANPA denial of its application. In its prayer for relief, BellSouth requests us to review NANPA's denial and direct NANPA to release a growth code for the ORLFLMADS1 switch in the Orlando rate center.

Prior to March 31, 2000, carriers submitting an application for a growth code had to certify that existing codes associated with that switch, Point of Interface (POI), or rate center would exhaust within 12 months. In jeopardy Numbering Plan Areas (NPAs), applicants seeking a growth code had to certify that existing NXX codes would exhaust within six months.

Pursuant to Order No. FCC 00-104¹ applicants must now show the MTE criteria by rate center instead of by switch, and have no more than a six-month inventory of telephone numbers. Pursuant to 47 C.F.R. § 52.15(g)(3)(iii):

All service providers shall maintain no more than a six-month inventory of telephone numbers in each rate center or service area in which it provides telecommunications service.

We believe that the new MTE criteria creates a disadvantage for carriers with multiple switch rate centers because it is now based on rate centers, rather than switches. One switch in a multiple-switch rate center may be near exhaust while the average MTE for the rate center is above six months, thus preventing a carrier from obtaining a growth code for the switch near exhaust. For example, at the time of the NANPA denial of BellSouth's code request, the Orlando rate center MTE was 14.74 months with a 76.7% utilization level, while the MTE for the Magnolia-ORLDFLMADS1 switch was four months. BellSouth has stated that "Months-to-Exhaust criteria on a per rate center basis establishes a requirement that is difficult, and in some cases, impossible to meet."

We conclude that the code denial also poses a possible barrier to competition. A customer desiring service from BellSouth may have to turn to another carrier simply because BellSouth cannot meet the MTE rate center requirement. Another carrier who may have just one switch in the rate center, would have an advantage and may be able to obtain a growth code to provide the service. In Order No. DA 01-386², the FCC stated:

Under no circumstances should consumers be precluded from receiving telecommunications services of their choice from providers of ¹Report and Order, CC Docket No. 99-200, <u>In the Matter of Number Resource Optimization</u>, Order No. FCC 00-104 (March 31, 2000) ²DA 01-386, CC Docket No. 99-200, CC Docket No. 96-98, In the Matter of Numbering Resource Optimization, <u>Implementation of the Local Competition Provisions of the Telecommunications Act of 1996</u> (February 14, 2001) their choice for want of numbering resources.

FCC No. DA 01-386 at ¶11.

We find that another dilemma created with the new MTE rate center criteria is rate center consolidation. The FCC promotes rate center consolidation as a number conservation measure, and encourages states to consolidate rate centers wherever possible. The problem arises when you attempt to consolidate small rate centers which may have one switch and end up with one rate center with multiple switches. In Order No. FCC 00-429³, the FCC states:

Some ILECs suggest, however, that the utilization threshold should be calculated on a per-switch basis in rate centers that have multiple switches, particularly where they have not

deployed LNP capability. According to BellSouth, in the absence of thousands-block number pooling, numbers cannot be shared easily among multiple switches in the same rate center. They assert that there are technical constraints on their ability to share numbering resources among multiple switches within the same rate center and that a low utilization rate in one or more switches could prevent it from meeting the rate center utilization threshold. SBC argues in its comments that the utilization threshold should be calculated at the "lowest code assignment point" the rate center, where there is only one switch, or the switch, where there is more than one in a rate center.

Order No. FCC 00-429 at ¶ 32.

We believe that number pooling may assist in obtaining growth codes in a multiple switch rate center, however, BellSouth cannot support intra-service provider porting between switches until thousands-block pooling is implemented in the Orlando Metropolitan Statistical Area. The 407 NPA currently does not have a pooling trial, but new area code relief for this NPA has already begun with the initial industry planning meeting which took place April 3, 2001. Number pooling for this area, along with other number conservation measures for the 407 NPA, will be examined in that docket.

We note that two other state commissions have addressed NANPA's denial of growth codes. BellSouth included in its petition an order issued by the State of North Carolina Utilities Commission addressing NANPA's denial of two growth codes because BellSouth did not meet the new MTE rate center requirements. BellSouth had two large customers, in need of NXX codes. One customer requested 10,000 sequential numbers, and the other customer needed to utilize approximately 6,000 numbers immediately for the establishment of a call center. The North Carolina Commission overturned NANPA's denial of the two NXX codes, and directed NANPA to provide numbers to meet the specific requests of Microsoft and Duke Energy.

The Public Service Commission of Wisconsin addressed a similar issue in its Docket 5-TK-101, Ameritech's Challenge of Neustar's Denial of a Request for a Central Office Growth Code at the Appleton Exchange, mailed December 22, 2000. In that case, Ameritech was denied a growth code because its MTE estimate was 7.4 months based on the rate center criteria, which is above the six month maximum MTE required by 47 C.F.R. § 52.15(g)(3)(iii). Ameritech requested the growth code to fulfill a request by two large customers who each wanted five-digit dialing for internal calls and specifically requested to have an eight as the third digit of the NXX code. In ³Second Report and Order, Order on Reconsideration, CC Docket No. 99- 200 and CC Docket No. 96-98, In the Mater of Numbering Resource Optimization, et. al., Order No. FCC 00-429 (December 29, 2000) ⁴ State of North Carolina Utilities Commission, Order Granting Reserved Numbers, issued January 16, 2001, in Docket No. P-55, Sub 1250, In the Matter of Petition of BellSouth Telecommunications, Inc. for Review of NANPA Denial of Application for Numbering Resources. its Order, the Wisconsin PSC overturned NANPA's decision to deny a growth code, and directed NANPA to provide Ameritech with a growth code.

A procedure is available to carriers who are denied growth codes because of the rate center MTE requirement. Addressing NXX growth code denials, 47 C.F.R. § 52.15(g)(3)(iv), states, in part:

The carrier may challenge the NANPA's decision to the appropriate state regulatory commission. The state regulatory commission may affirm or overturn the NANPA's decision to withhold numbering resources from the carrier based on its determination of compliance with the reporting and numbering resource application requirements herein.

BellSouth has provided us with the name of the customer requesting the 2,500 codes, copies of its NANPA application for a new growth code, copies of its MTE worksheet for the Orlando rate center, and copies of the Part 3 form from NANPA denying the code. We contacted BellSouth's proposed customer via telephone and verified that the customer wants BellSouth as its provider of service. We also verified with NANPA that there would be minimal impact on the 407 NPA by releasing a new growth code for this switch. We also reviewed the BellSouth utilization data for the ORLDFLMADS1 switch in the Orlando rate center to verify that BellSouth has no available codes to meet this specific customer's needs.

In evaluating BellSouth's petition, we have utilized the following factors and concluded that:

- 1) BellSouth has demonstrated that it has a customer in need of numbering resources;
- 2) BellSouth has shown that it is unable to provide services to a potential customer because of NANPA's denial of the NXX code;
- 3) There are potential competitive concerns because of the NANPA code denial since the potential customer cannot choose the provider of his choice; and,
- 4) There would be minimal impact to the 407 NPA by releasing a new growth code.

CONCLUSION

Based on the foregoing, we find it appropriate to overturn NANPA's decision to deny a growth code, and direct NANPA to provide BellSouth with a growth code for the ORLDFLMADS1 switch as soon as possible. We also find that once the specific customer needs are met, BellSouth shall keep as many of the remaining blocks as possible in the new NXX uncontaminated for future number pooling.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that North American Numbering Plan Administrator shall provide BellSouth Telecommunications, Inc. with a growth code for the ORLDFLMADS1 switch in the Orlando rate center as soon as possible. It it is further

ORDERED that BellSouth Telecommunications, Inc. shall maintain as many of the remaining blocks as possible in the new NXX uncontaminated for future number pooling once the specific customer needs are met. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective unless an appropriate petition, in the form provided by Rule 25-22.036, *Florida Administrative Code*, is received by the Director, Division of Records and Reporting, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings or Judicial Review" attached hereto. It is further

ORDERED that in the event this Order becomes final, this Docket shall be closed.

By ORDER of the Florida Public Service Commission this 21st day of May, 2001.

BLANCA S. BAYÓ, Director Division of Records and Reporting

By: /s/ Kay Flynn Kay Flynn, Chief

Bureau of Records
This is a facsimile copy. Go to the Commission's Web site, http://www.floridapsc.com or fax a request to 1-850-413-7118, for a copy of the order with signature.

(SEAL) PAC

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), *Florida Statutes*, to notify parties of any administrative hearing that is available under Section 120.57, *Florida Statutes*, as well as

the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, *Florida Administrative Code*. This petition must be received by the Director, Division of Records and Reporting, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on June 11, 2001.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this docket before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

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